

Urban Flood Susceptibility Index

- 10 (more susceptible)
- 9
- 8
- 7
- 6
- 5
- 4
- 3
- 2
- 1 (less susceptible)

For information on riverine flooding, see the Riverine Flood Susceptibility Index.

Open space areas are not scored.

Source: Chicago Metropolitan Agency for Planning, 2018

Addressing stormwater inequity in urban areas using citizen science and policy analysis

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10/1/1991

Project Objectives

1. Improve **citizen science** and **citizen education** about water infrastructure.
2. Address **water infrastructure differences** between **socio-economically disparate communities**.
3. Identify **viable policy options** using both **economic** and **policy analysis**.



Figure: Students at Chicago's Whitney M. Young Magnet High School were introduced to water quality tests, including **turbidity testing, coliform testing, and dissolved oxygen testing.**

Source: IIT Water, *Citizen Science*.

<https://iitwater.com/index.php/citizen-science/>

Stormwater Management History of Chicago

- **Stormwater volumes in Chicago are projected to increase**

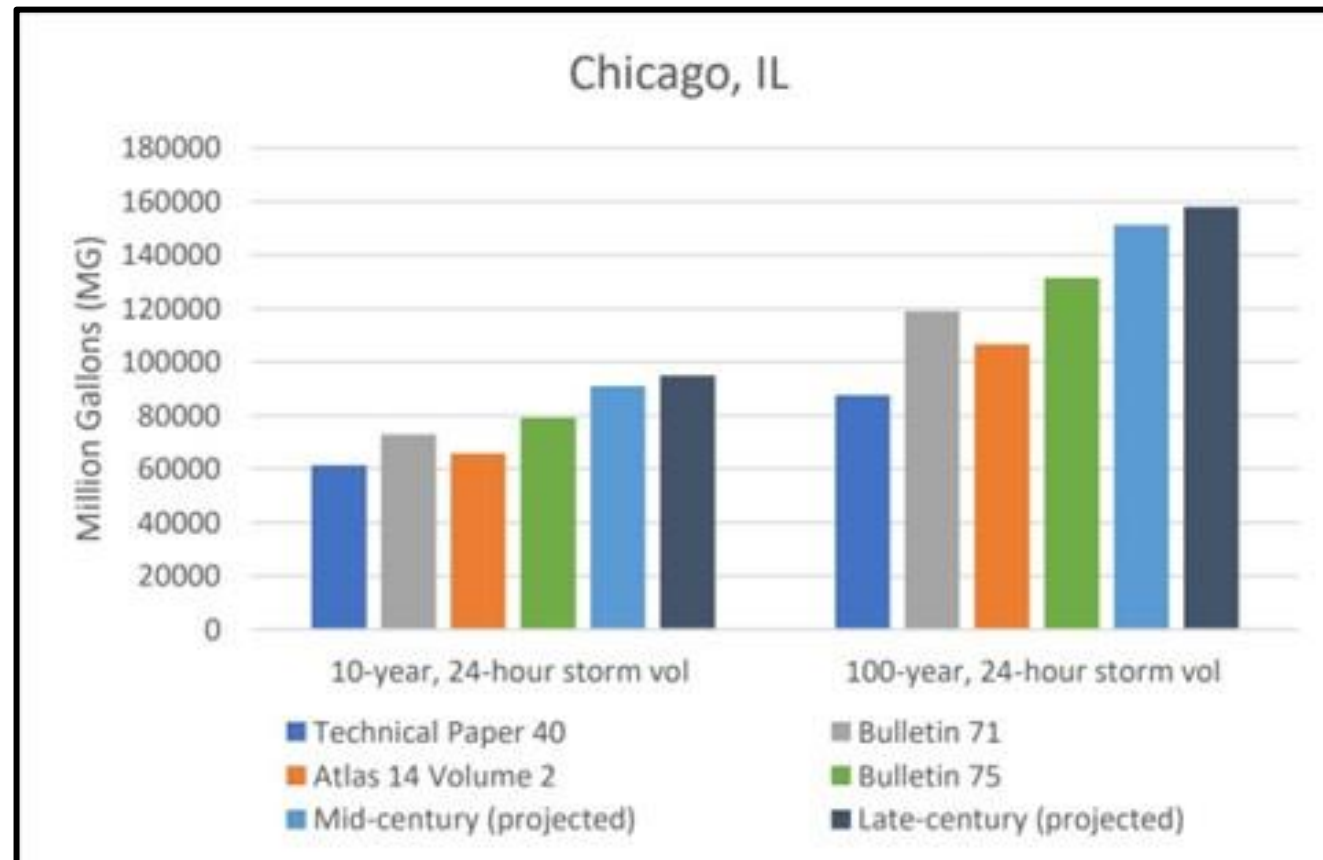


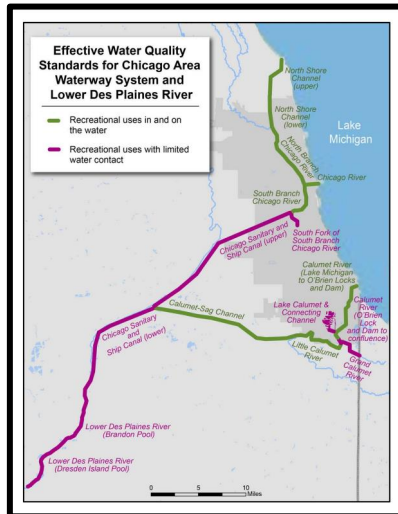
Figure: Projected increase in stormwater volumes in Chicago.

Source: Center for Neighborhood Technology

Stormwater Management History of Chicago

SWM Strategy: PAST Diversion

- Channels built to reverse the flow of the Chicago River and **divert** the flow of sewers from Lake Michigan to the Mississippi River.



SWM Strategy: PRESENT Treatment

- Sewage treatment plants were added to supplement the channel system. By 1970, Chicago had the largest sewage treatment facilities in the world.



SWM Strategy: FUTURE Source Level Control

- Best Management Practices (BMPs) are a comprehensive approach toward SWM. The goal is to reduce the **quantity** and improve the **quality** of urban stormwater runoff at its source.



Green Alley Construction in Chicago

- Chicago's 50 wards (legislative district of Chicago's City Council) are allocated a single new green alley construction per year.
- Variation in geographic size of wards and rates of flood complaints within them has rendered the implementation strategy ineffective and inequitable.

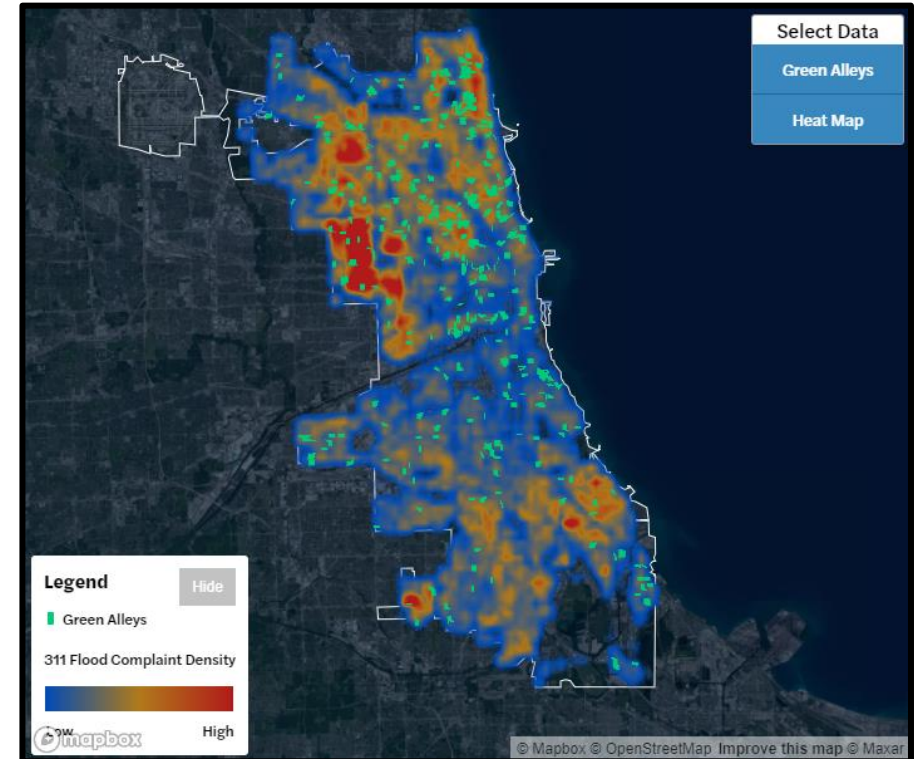


Figure: 311 Flood Complain Density and Green Alley locations in the City of Chicago

Source: Illinois Answers, *'Green Alleys' Help Prevent Flooding, But Vulnerable Neighborhoods Must Wait in Line.*

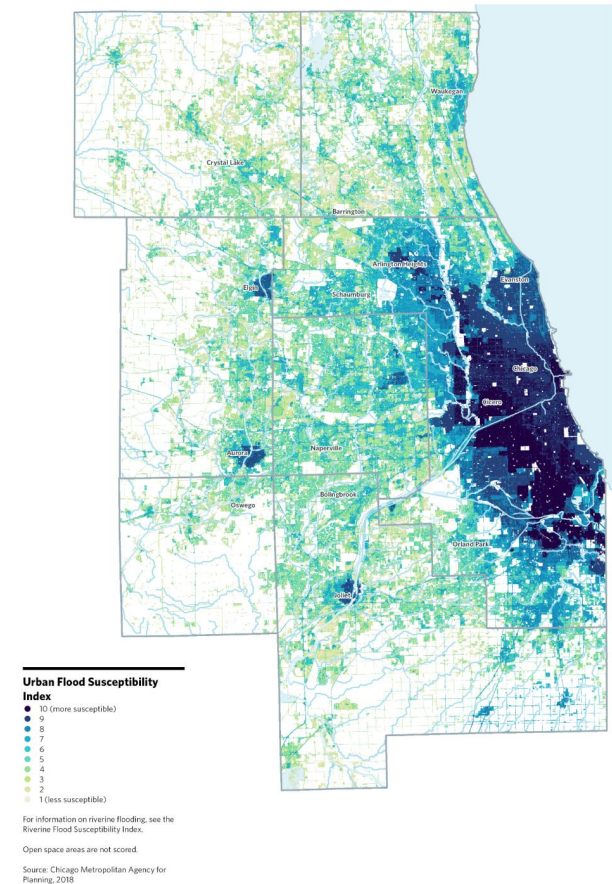
<https://illinoisanswers.org/2024/04/18/chicago-green-alleys-prevent-flooding-but-vulnerable-neighborhoods-must-wait/>

Urban Planning Approach for Equitably Implementing Green Infrastructure

- Municipalities must “recognize and evaluate urban flooding as a potential environmental justice concern – and work to remedy this concern with an equity impact analysis of stormwater infrastructure investments” – *Center for Neighborhood Technology (CNT)*
- “Equity-related data should inform flood resilience investment decisions” – *Chicago Metropolitan Agency for Planning (CMAP)*
- Our Approach: **Flood Susceptibility Mapping**
 - CMAP’s Flood Susceptibility Index (FSI)
 - CDC’s Social Vulnerability Index (SVI)

Flooding Susceptibility Index (FSI)

- Developed by CMAP in 2017 to help focus stormwater planning efforts, may be helpful in coordinating actions of partners
- **Methodology: Frequency Ratio Approach**, statistical method based on relationship between distribution of reported flood locations and flooding-related factors
- **FR** is one of the most widely adopted and popular methods for natural hazard susceptibility assessment



Flooding Susceptibility Index - Factors

- **Topographic Wetness Index (TWI)**
- **Combined sewer service areas**
- **Elevation differential between property and nearest Base Flood Elevation (BFE)**
- **Percentage impervious cover**
- **Age of first development**
- **Precipitation variation**

Frequency Ratio

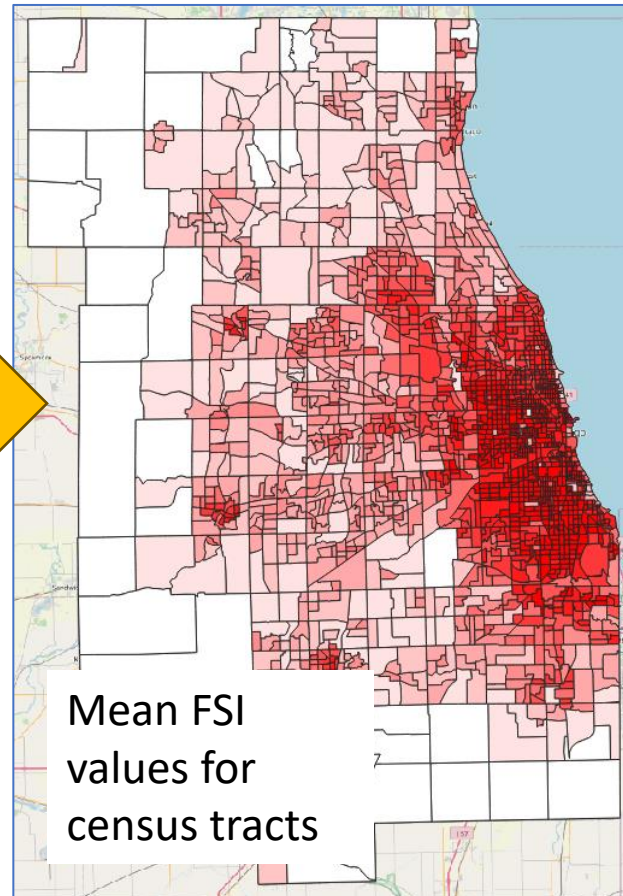
Flooding-related factor	Data Input	Description	Categories	Percent of Study Area	Percent of Flooding Locations	Frequency Ratio
Combined sewer service area	Combined Sewer Service Area boundaries, received from MWRD and municipalities	Potential risk of flooding caused by a connection to a combined sewer system	Present	15.75%	69.55%	4.41
			Absent	84.25%	30.43%	0.36

$$\frac{69.55\% \text{ of flooding locations in "Present" category}}{15.75\% \text{ of study area is "Present" category}} = \text{FR of } 4.41$$

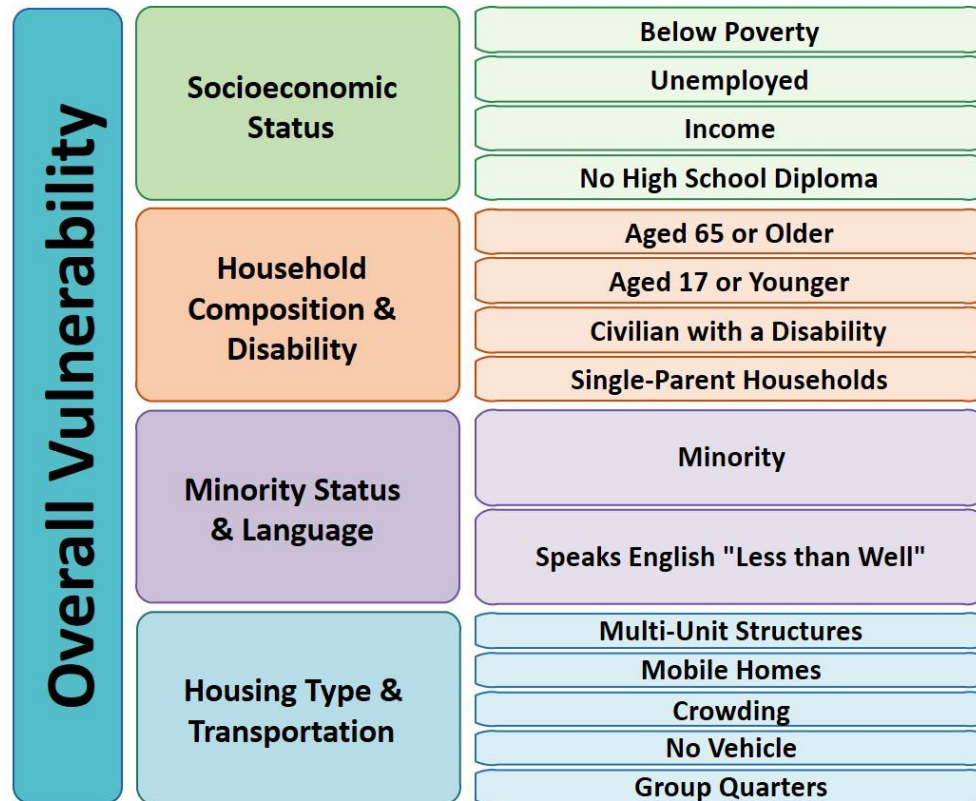
Flooding Susceptibility Index

Mean FSI Value: Zonal Statistics

FSI Raster
image



GIS Assessment of Socio-Economic Data

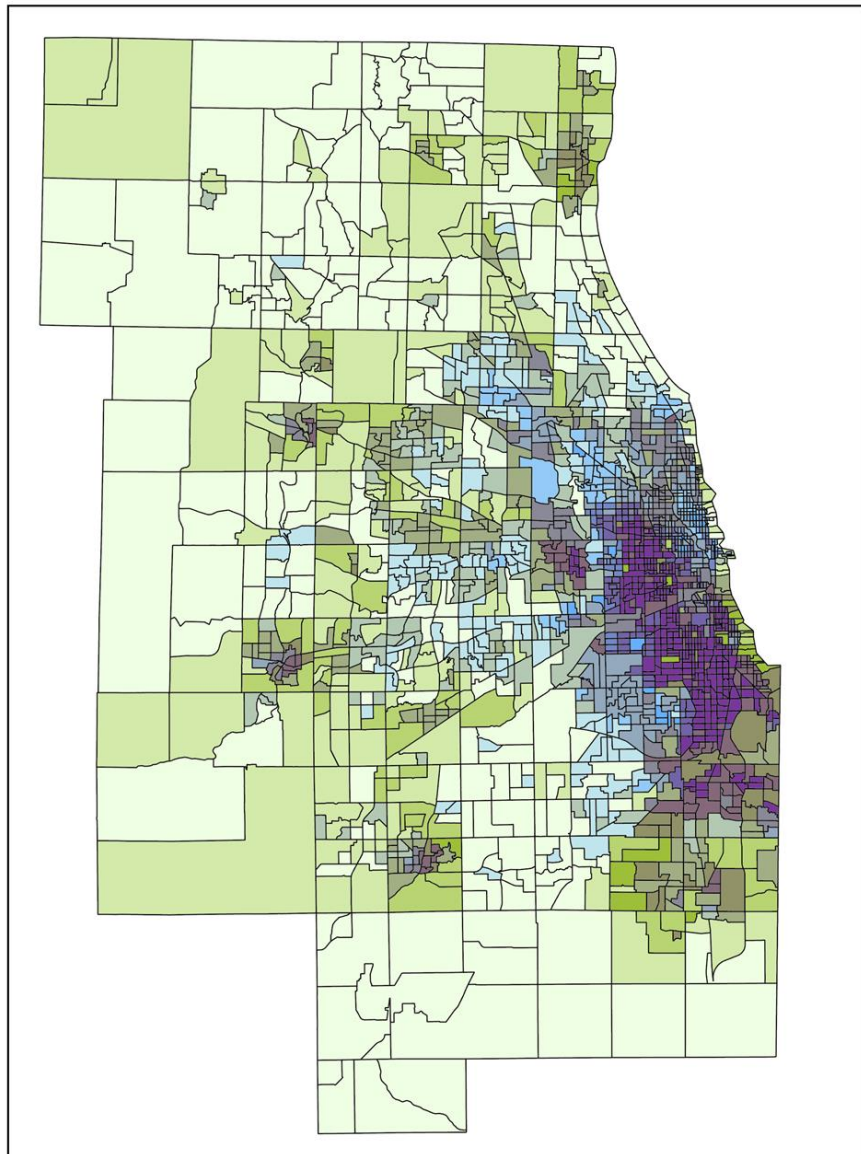


- **CDC's Social Vulnerability Index:** The SVI uses Census data to determine the relative social vulnerability to identify communities that need support before, during, and after hazardous events.
- **SVI Flags:** Census tracts in the top 10%, i.e., at the 90th percentile of values, are assigned a flag to indicate high vulnerability.
- **FSI Flag:** Census tracts in the top 10% of mean FSI scores are assigned a flag to indicate high flood susceptibility.

Figure: Fifteen variables and four themes described by the SVI

Source: CDC, *Overall Social Vulnerability*. <https://www.atsdr.cdc.gov/placeandhealth/svi/overall-social-vulnerability.html>

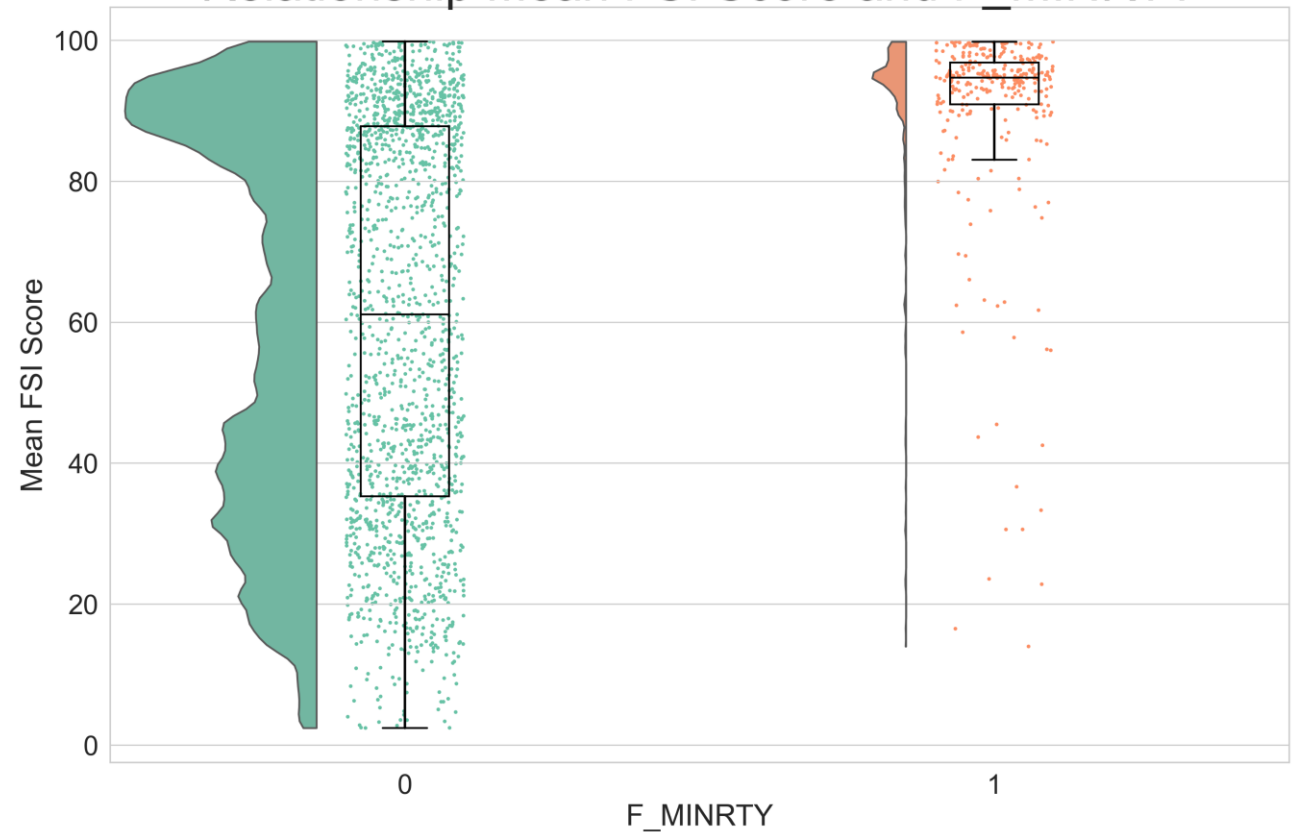
Visualizing FSI and SVI



Bivariate Choropleth Map for Flood Susceptibility and Social Vulnerability



Relationship Mean FSI Score and F_MINRTY



Flag	Description	Median FSI Score		Difference	Mann-Whitney p-Value
		Without Flag	With Flag		
F_POV	Beneath Federal Poverty Level	6.588	9.317	2.729	2.735e-32
F_UNEMP	Unemployed	6.363	9.400	3.036	3.157e-51
F_PCI	Per Capita Income	6.423	9.406	2.982	1.839e-47
F_NOHSDP	No High School Diploma	6.447	9.096	2.649	1.412e-29
F_AGE65	Aged 65 and Older	7.479	4.3551	-2.928	7.682e-07
F_AGE17	Aged 17 and Younger	7.131	8.046	0.916	0.00133
F_DISABL	Persons with Disability	7.030	9.318	2.288	1.125e-11
F_SNGPNT	Single Parent Households	6.600	9.300	2.699	2.176e-29
F_MINRTY	Minority	6.111	9.472	3.360	1.208e-82
F_LIMENG	Limited English Speaking	6.337	8.929	2.592	3.089e-30
F_MUNUIT	Multi-Unit Housing	7.058	7.894	0.835	0.278
F_MOBILE	Mobile Homes	7.332	4.521	-2.812	6.596e-05
F_CROWD	Crowded Households	6.707	8.517	1.811	6.015e-13
F_NOVEH	No Vehicle	6.369	9.193	2.824	8.445e-32
F_GROUPQ	Institutionalized Group Quarters	7.221	7.635	0.414	0.714


 Socioeconomic Status

 Minority Status & Language

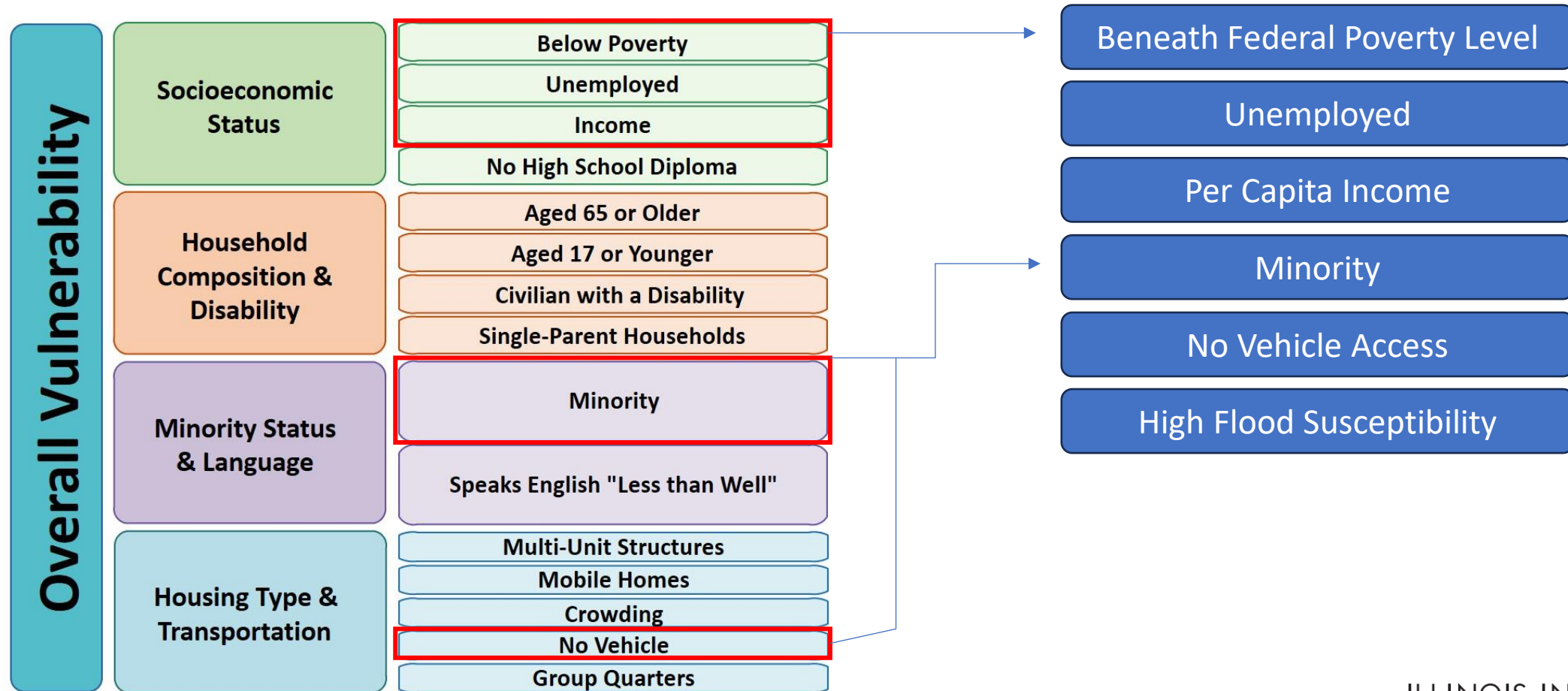
 Lower Median FSI Score w/ Flag

 Household Composition & Disability

 Housing Type & Transportation

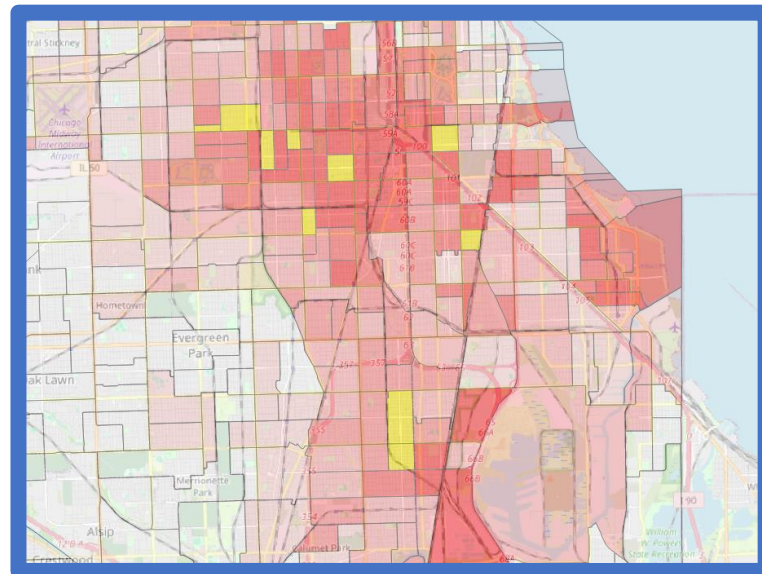
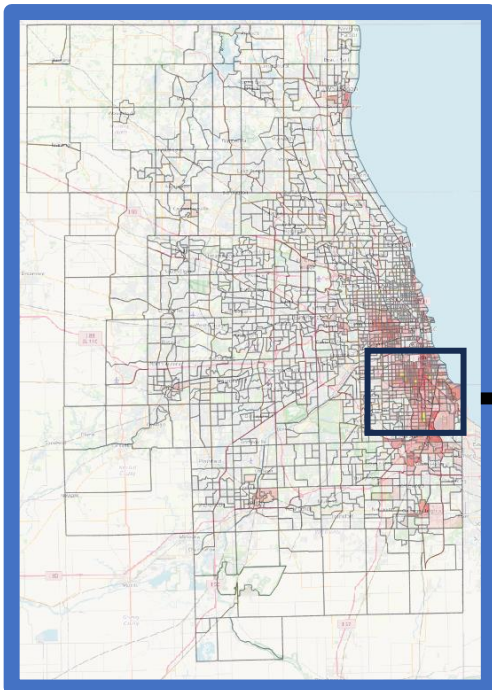
 Higher Median FSI Score w/ Flag

GIS Assessment of Socio-Economic Data

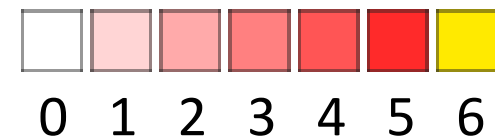


Summing FSI & SVI Flags

- Of the 1983 census tracts in this analysis, 11 (~0.5%) census tracts held all six combined FSI and SVI flags. These census tracts were located primarily on the south and near southwest sides of Chicago.



Number of combined FSI and SVI flags:

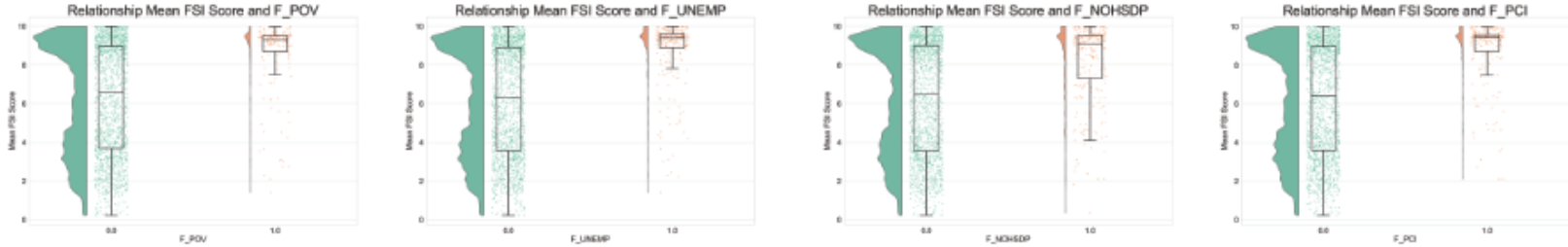


Conclusion

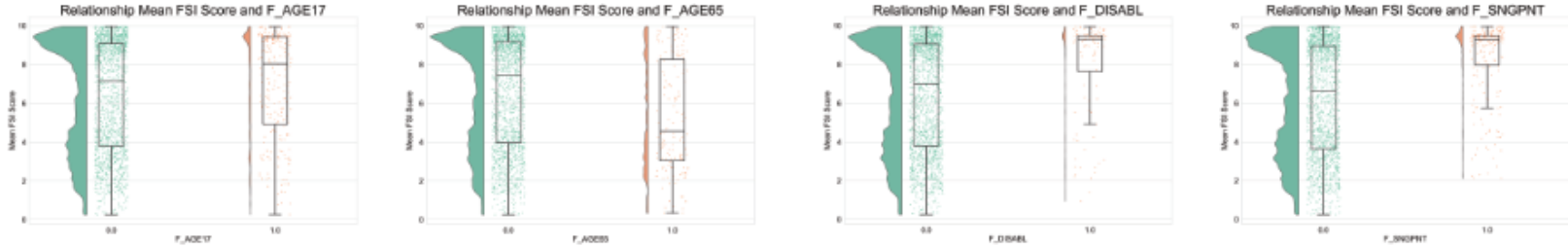
- **Flood susceptibility mapping (FSM)** is a reliable method for identifying regions more susceptible to flooding.
 - Combining **flood susceptibility** with **demographic data** should be the updated standard for the identification of regions for stormwater management intervention.
- **Next Steps:**
 - Reproduce for other urban areas.
 - Relate socioeconomic and built environmental factors and green infrastructure.
 - Quantify the relationship between flood risks and income levels.

Supplemental Slides

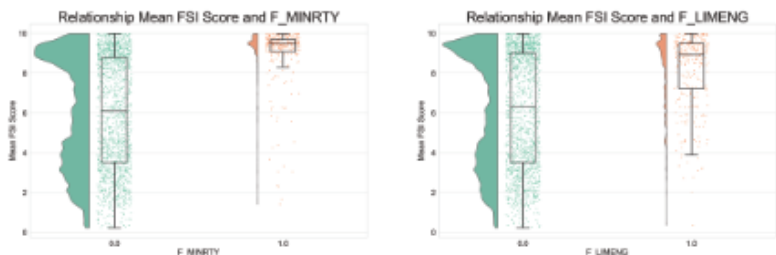
Socioeconomic Status



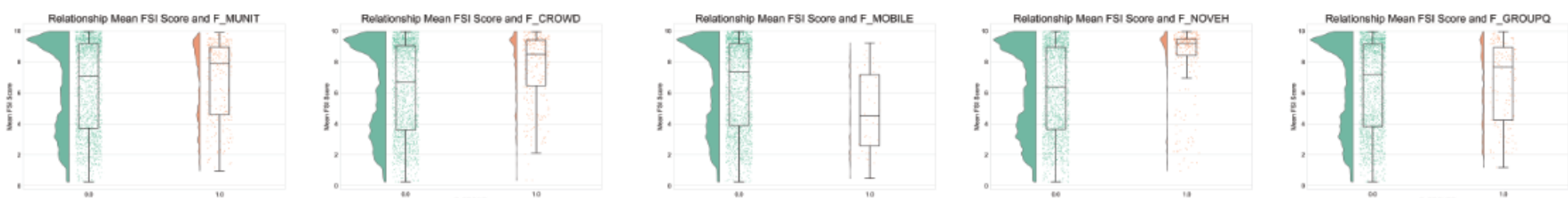
Household Composition & Disability



Minority Status & Language



Housing Type & Transportation



Deployment of a Mobile Stormwater Monitoring App for Crowdsourced Data Collection

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Objective 1: Citizen Science

- **Task 1.1:** deployment of a mobile stormwater monitoring app for crowdsourced data collection.
- **Task 1.2:** implementation of stormwater sensors for comparison with crowdsourced observations.
- **Task 1.3:** application of an in-person training and testing program for water quality samples.
- **Task 1.4:** assessment of the role of citizen science programs to improve water infrastructure management.

Objective 2: Infrastructure Differences

- **Task 2.1:** develop an urban planning approach for equitably implementing green infrastructure.
- **Task 2.2:** analyze existing flood inundation risks in low-income areas.
- **Task 2.3:** determine the geospatial relationships between socioeconomic and built environmental factors and green infrastructure.
- **Task 2.4:** quantify the relationship between flood inundation risks and income levels in the present climate.

Objective 3: Policy Options

- **Task 3.1: Policy Innovation:** identify economic and political factors providing stormwater flood-related relief to Chicago residents
- **Task 3.1.1: Economic Analysis:** extended cost-benefit analysis and cost-effectiveness analysis will be used to identify and measure monetary and non-monetary costs and benefits
- **Task 3.1.2: Political Analysis:** political analytical models will assess the feasibility of policy options, including the status quo
- **Task 3.2: Strategic Planning:** stakeholder workshops will be held including representatives from environmental and social organizations to explore future actions and next steps

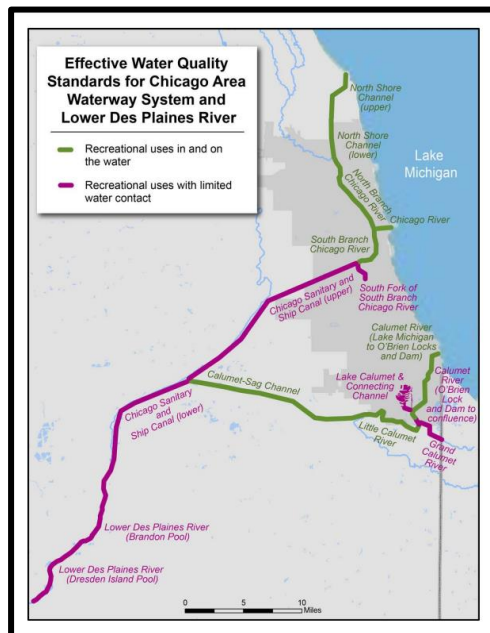
In-Person Training and Testing Program for Water Quality Samples



Figure: Students from Chicago Public Schools were introduced to water quality tests at IIT's College of Civil, Architectural, and Environmental Engineering, including **turbidity testing, coliform testing, and dissolved oxygen testing.**

Stormwater Management History of Chicago

- **SWM Strategy, PAST (1822-1922):** Diversion
- **Metropolitan Water Reclamation District (MWRD)** constructed channels to reverse the flow of the Chicago River and ***divert*** the flow of sewers from Lake Michigan to the Mississippi River.



- Channel system is fixed-capacity and was outpaced by residential and industrial growth.

Figure: Chicago Area Waterway System (CAWS).

Source: US EPA, *Chicago Area Waterway System/Chicago River*.

<https://www.epa.gov/il/chicago-area-waterway-system-chicago-river>

Stormwater Management History of Chicago

- **SWM Strategy, *PRESENT (1922-Present)*: Treatment**
- **Sewage treatment plants** were added to supplement the channel system. By 1970, Chicago had the largest sewage treatment facilities in the world.



Figure: Stickney Water Reclamation Plant, the largest wastewater treatment facility in the world.

Source: US Water Alliance, *One Water Spotlight: Stickney Water Reclamation Plant*. <https://uswateralliance.org/resources/one-water-spotlight-stickney-water-reclamation-plant/>

Stormwater Management History of Chicago

- **SWM Strategy, *PRESENT (1922-Present)*: Treatment**
- **The Tunnel and Reservoir Plan (TARP)** was implemented to capture and store sewage that would otherwise overflow from sewers into waterways in rainy weather.



Figure: The McCook Reservoir is located between the Chicago Sanitary and Ship Canal (left) and the Des Plaines River (right).

Source: MWRD, *Tunnel and Reservoir Plan*.

<https://mwrdd.org/what-we-do/tunnel-and-reservoir-plan-tarp>

Stormwater Management History of Chicago

- **SWM Strategy, *FUTURE (Present-On)*: Source Level Control**
- **Best Management Practices (BMPs)** are a new, comprehensive approach toward SWM. The goal is to reduce the ***quantity*** and improve the ***quality*** of urban stormwater runoff at its source.
- For example, **Rain Gardens (Bioretention Cells)**: Native plants with deep root systems provide great absorptive capacity.

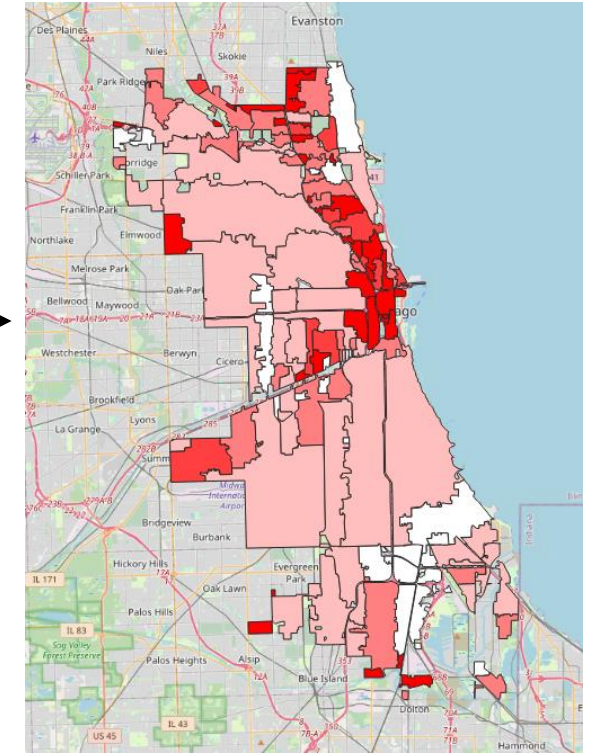
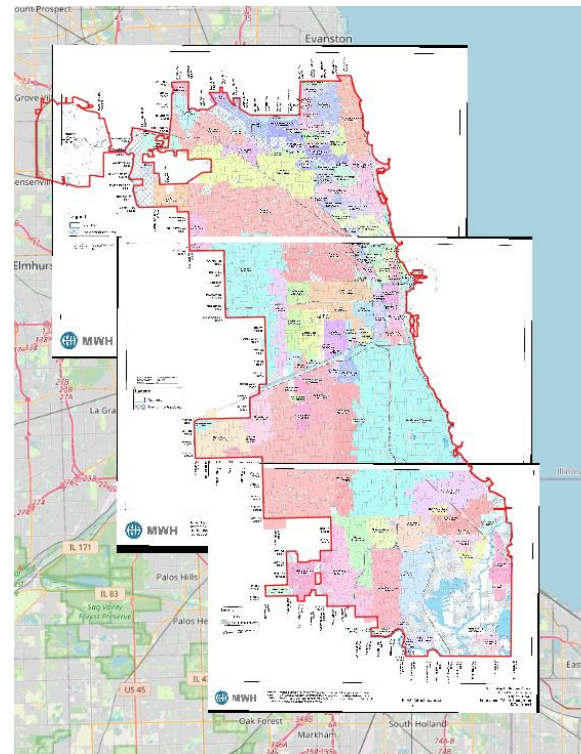
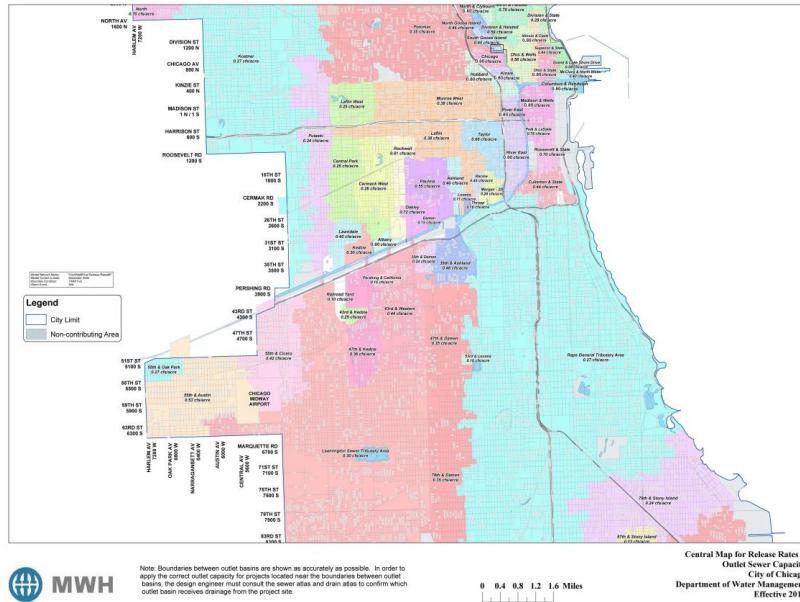


Figure: Rain gardens are used at the Green bungalows and in parkways around the City of Chicago. The photo depicts a rain garden using native plants.

Source: City of Chicago, *Bioinfiltration: Rain Gardens*.

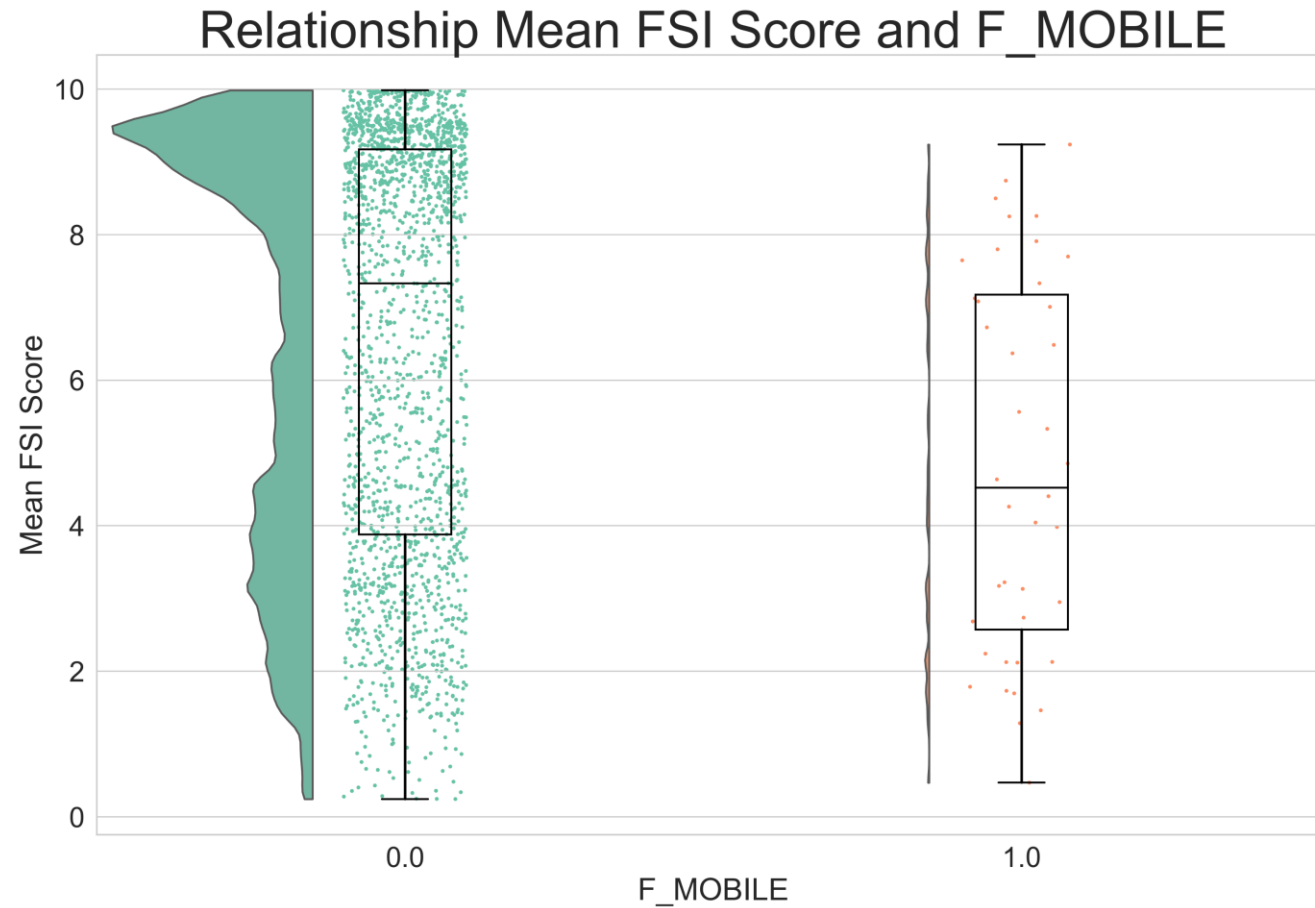
https://www.chicago.gov/city/en/depts/water/supp_info/conservation/green_design/bioinfiltration_raingardens.html

FSM: Frequency Ratio



Figures: Individual sheets of MWH outflow capacity maps georeferenced to city boundary and polygons traced in QGIS

Mobile Homes Flag



No Vehicle Access Flag



Beneath Federal Poverty Level Flag

